

**THE REGIONAL MUNICIPALITY OF YORK**

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**REPORT NO. 8 OF THE COMMISSIONER OF FINANCE**

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**For Consideration by  
The Council of The Regional Municipality of York  
on December 16, 2009**

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**1  
2010 CAPITAL AND OPERATING BUDGETS**

**1. RECOMMENDATIONS**

It is recommended that this report be received for information.

**2. PURPOSE**

The purpose of this report is to present a summary of the 2010 Regional Capital and Operating Business Plan and Budget as recommended by the Finance and Administration Committee on December 3, 2009 for adoption by Regional Council.

**3. BACKGROUND**

**2010 Operating Business Plan and Budget was Amended by Finance and Administration Committee on December 3, 2009**

On December 3, 2009, Finance and Administration Committee was presented with a consolidated 2010 Capital and Operating Business Plan and Budget that resulted in a net tax levy increase of 0.01% after 1.7% assessment growth.

Finance and Administration Committee approved the additional gross funding requests for Lake Simcoe Region Conservation Authority (\$48,210), Toronto Region Conservation Authority (\$518,000), Legal Services (\$337,400) and York Region Courts Inter-municipal Agreement (\$1,400,000).

**Higher than anticipated assessment growth will offset additional funding requests and existing net expenditure increases with the balance contributed to the Tax Stabilization Reserve**

In late fall, updates from MPAC indicated that actual assessment growth for 2009 is 2.7%. This 1% increase in assessment growth is equivalent to an additional \$7.36 million in tax revenue.

On December 3, 2009 Finance and Administration Committee approved the use of increased assessment growth to offset the additional funding requests for Conservation Authorities, and the Courts inter-municipal agreement totalling \$1,967,210. The balance of \$5,395,000 will offset net expenditure increases of \$1,035,000 already included in the budget prior to Dec. 3 and \$4,360,000 contributed to the Tax Stabilization Reserve. A report will be submitted to Finance and Administration Committee on any reallocation of the funds contributed to the Tax Stabilization Reserve after the 2010 Provincial budget has been approved.

**4. ANALYSIS AND OPTIONS**

**Finance and Administration Committee recommends a tax levy increase, after assessment growth, of 0.0% for 2010**

At the Finance and Administration Committee meeting of December 3, 2009, a number of items were brought forward for discussion and are outlined in the following table:

**Table 1**  
 Finance and Administration Committee Amendments

	<b>Net \$000's</b>
<b>Net Expenditures prior to Dec. 3, 2009 F &amp; A</b>	<b>\$737,228</b>
LSRCA – Asset Management – Conservation Area Maintenance	\$49.2
TRCA – Conservation Land Management	\$418
TRCA – Flood Line Mapping	\$100
Legal Services – staffing needs (gross cost \$337.4k)	\$0
Inter-municipal Courts Agreement	\$1,400
Additional Assessment Growth revenue	\$(7,362)
Contribution to Tax Stabilization Reserve	\$4,360
<b>*Net Expenditures as of Dec. 16, 2009 Council</b>	<b>\$736,193</b>

\* After assessment growth

The 2010 Operating Budget with net expenditures of \$756,070,000 represents an increase, before assessment growth, of 2.7% over 2009. Assessment growth of 2.7% further reduces the tax levy requirement to \$736,193,000 equal to a 0.0% tax levy increase in 2010.

## 5. FINANCIAL IMPLICATIONS

The 2010 Capital Business Plan and Budget is detailed in Attachments 1, 2a and 2b, which provide a summary by functional area, of expenditures and sources of financing for those projects being approved in 2010.

Table 2 summarizes the funding sources for the projects being approved.

**Table 2**  
2010 Total Project Budget Authority

Financing Sources	2010 Budget \$000's	2011 – 2019 Commitments \$000's	Total 2010 – 2019 \$000's
Contribution from Tax Levy Reserve	\$52,117	\$17,171	\$69,288
Capital Reserve Funds	37,095	7,364	44,459
Debenture Proceeds	568,185	1,581,850	2,150,035
Development Charges	149,340	129,306	278,646
Grants & Subsidies	82,254	762,695	844,949
Contribution from Water and Wastewater User Rates	21,871	1,279	23,150
Other Recoveries	78,322	47,230	125,552
<b>Total Financing Sources</b>	<b>989,184</b>	<b>2,546,895</b>	<b>3,536,079</b>

The 2010 Operating Tax and Rate Supported Business Plan and Budget, includes total gross expenditures of \$1,444,142,000 as outlined in Attachment 3. The gross operating budget is funded as follows:

	<b>\$000's</b>
Subsidies, Grants, Reserve Funds, Other Revenues	\$394,106
Water and Wastewater Rate	293,966
Tax Levy	756,070
<b>Total Operating Budget</b>	<b>1,444,142</b>

## 6. LOCAL MUNICIPAL IMPACT

The Region provides essential services and capital infrastructure for the residents and businesses in all local municipalities within York Region. The 2010 Business Plan and Budget endeavours to meet growing demands for service with reasonable tax levy requirements and sustainable multi-year capital investment.

## 7. CONCLUSION

This report provides a summary of the 2010 consolidated Regional Business Plan and Budget reflecting the recommendations of the Finance and Administration Committee of December 3, 2009.

For more information on this report, please contact Kelly Strueby, Director of Business Planning and Budgets at Ext. 1611.


*(The 3 attachments referred to in this clause are attached to this report).*

**Respectfully submitted,**

**December 9, 2009  
Newmarket, Ontario**

**L. Russell  
Commissioner of Finance**

***(Report No. 8 of the Commissioner of Finance was adopted without amendment, by the Council of The Regional Municipality of York at its meeting on December 16, 2009.)***

 <b>2010 Business Plan and Budget</b> <b>2010 Total Project Budget Authority</b> <b>Capital Budget Consolidated Expenditure Summary</b>		
(\$ 000's)	Gross Expenditures 2010	Gross Expenditures 2011-2019
<b>Tax Supported</b>		
York Regional Transit	52,597	30,125
Rapid Transit	15,994	1,130,354
Roads	132,961	122,575
Solid Waste Management	22,040	57,300
Emergency Medical Services	5,627	2,125
Long Term Care and Seniors Branch	673	-
Housing Services Branch	30,645	40,499
Property Services Branch	7,964	3,207
Information Technology	18,965	1,500
York Regional Police	27,219	-
<b>Total Tax Supported</b>	<b>314,685</b>	<b>1,387,685</b>
<b>Rate Supported</b>		
Water Services	263,690	670,605
Wastewater Services	410,809	488,605
<b>Total Rate Supported</b>	<b>674,499</b>	<b>1,159,210</b>
<b>Total York Region</b>	<b>989,184</b>	<b>2,546,895</b>




## 2010 Business Plan and Budget

### 2010 Total Project Budget Authority

#### Capital Budget Consolidated Financing Summary – Part 1 of 2

(\$ 000's)	2010 Capital Project Total	Tax Levy - Reserve	Reserves	Debenture Proceeds	Development Charges	Grants & Subsidies	Water & Wastewater User Rates	Other Recoveries
<b>Tax Supported</b>								
York Region Transit	52,597	7,200	-	19,829	1,443	24,125	-	-
Rapid Transit	15,994	-	1,001	6,916	-	8,077	-	-
Roads	132,961	36,872	2,225	-	81,929	-	-	11,935
Solid Waste Management	22,040	-	2,720	19,320	-	-	-	-
Emergency Medical Services	5,627	2,048	100	2,750	-	661	-	68
Long Term Care and Seniors Branch	673	-	673	-	-	-	-	-
Housing Services Branch	30,645	-	1,625	9,719	-	19,301	-	-
Property Services Branch	7,964	244	5,528	2,192	-	-	-	-
Information Technology	18,965	-	18,965	-	-	-	-	-
York Regional Police	27,219	5,753	-	20,730	388	-	-	348
<b>Total Tax Supported</b>	<b>314,685</b>	<b>52,117</b>	<b>32,837</b>	<b>81,456</b>	<b>83,760</b>	<b>52,164</b>	<b>-</b>	<b>12,351</b>
<b>Rate Supported</b>								
Water Services	263,690	-	2,508	203,794	46,822	-	9,368	1,198
Wastewater Services	410,809	-	1,750	282,935	18,758	30,090	12,503	64,773
<b>Total Rate Supported</b>	<b>674,499</b>	<b>-</b>	<b>4,258</b>	<b>486,729</b>	<b>65,580</b>	<b>30,090</b>	<b>21,871</b>	<b>65,971</b>
<b>Total Financing Sources</b>	<b>989,184</b>	<b>52,117</b>	<b>37,095</b>	<b>568,185</b>	<b>149,340</b>	<b>82,254</b>	<b>21,871</b>	<b>78,322</b>

 <b>2010 Business Plan and Budget</b> <b>2010 Total Project Budget Authority</b> <b>Capital Budget Consolidated Financing Summary – Part 2 of 2</b>								
(\$ 000's)	2011 – 2019 Capital Project Total	Tax Levy - Reserve	Reserves	Debenture Proceeds	Development Charges	Grants & Subsidies	Water & Wastewater User Rates	Other Recoveries
<b>Tax Supported</b>								
York Region Transit	30,125	31	-	28,200	1,800	94	-	-
Rapid Transit	1,130,354	-	-	413,421	-	716,933	-	-
Roads	122,575	17,140	-	-	104,705	-	-	730
Solid Waste Management	57,300	-	-	57,300	-	-	-	-
Emergency Medical Services	2,125	-	-	2,125	-	-	-	-
Long Term Care and Seniors Branch	-	-	-	-	-	-	-	-
Housing Services Branch	40,499	-	5,614	19,307	-	15,578	-	-
Property Services Branch	3,207	-	250	2,957	-	-	-	-
Information Technology	1,500	-	1,500	-	-	-	-	-
York Regional Police	-	-	-	-	-	-	-	-
<b>Total Tax Supported</b>	<b>1,387,685</b>	<b>17,171</b>	<b>7,364</b>	<b>523,310</b>	<b>106,505</b>	<b>732,605</b>	<b>-</b>	<b>730</b>
<b>Rate Supported</b>								
Water Services	670,605	-	-	650,340	19,253	-	1,012	-
Wastewater Services	488,605	-	-	408,200	3,548	30,090	267	46,500
<b>Total Rate Supported</b>	<b>1,159,210</b>	<b>-</b>	<b>-</b>	<b>1,058,540</b>	<b>22,801</b>	<b>30,090</b>	<b>1,279</b>	<b>46,500</b>
<b>Total Financing Sources</b>	<b>2,546,895</b>	<b>17,171</b>	<b>7,364</b>	<b>1,581,850</b>	<b>129,306</b>	<b>762,695</b>	<b>1,279</b>	<b>47,230</b>

# SUMMARY OF 2010 BUDGET SUBMISSION

(\$ 000's)	2009 BUDGET		2010 SUBMISSION		CHANGE		%
	GROSS	NET	GROSS	NET	GROSS	NET	CHANGE NET
<b>Transportation Services</b>							
Transit Services	149,786	81,713	153,728	85,772	3,942	4,059	5.0%
Contribution to Capital	7,200	7,200	7,200	7,200	0	0	0.0%
Roads Transportation	53,996	39,609	58,618	41,231	4,622	1,622	4.1%
Contribution to Capital	36,207	36,207	36,872	36,872	665	665	1.8%
<b>Sub Total</b>	<b>247,189</b>	<b>164,729</b>	<b>256,418</b>	<b>171,075</b>	9,229	6,346	<b>3.9%</b>
<b>Environmental Services</b>							
Solid Waste Management	49,992	39,167	52,984	39,160	2,992	(7)	(0.0)%
Water/Wastewater Services	242,939	0	272,095	0	29,156	0	-
Contribution to Capital	12,955	0	21,871	0	8,916	0	-
<b>Sub Total</b>	<b>305,886</b>	<b>39,167</b>	<b>346,950</b>	<b>39,160</b>	<b>41,064</b>	<b>(7)</b>	<b>(0.0)%</b>
<b>Community and Health Services</b>							
Emergency Medical Services	44,328	22,879	44,602	22,761	274	(118)	(0.5)%
Contribution to Capital	1,588	1,588	2,048	2,048	460	460	29.0%
Long Term Care Services	33,452	11,308	34,219	11,690	767	382	3.4%
Public Health	49,719	9,931	49,505	10,315	(214)	384	3.9%
Employment & Financial Support	65,365	20,678	78,110	20,852	12,745	174	0.8%
Family and Children's Services	57,245	9,542	56,993	12,165	(252)	2,623	27.5%
Housing Services	67,763	40,030	86,883	39,710	19,120	(320)	(0.8)%
Strategic Services Integration & Policy	11,033	8,498	11,083	8,553	50	55	0.6%
<b>Sub Total</b>	<b>330,493</b>	<b>124,454</b>	<b>363,443</b>	<b>128,094</b>	<b>32,950</b>	<b>3,640</b>	<b>2.9%</b>
<b>Planning and Economic Development</b>	<b>8,476</b>	<b>6,641</b>	<b>8,174</b>	<b>6,615</b>	<b>(302)</b>	<b>(26)</b>	<b>(0.4)%</b>
<b>Administrative Support</b>							
Office of the C.A.O.	3,934	3,681	3,944	3,691	10	10	0.3%
Finance	9,865	8,316	9,994	8,323	129	7	0.1%
IT Services	16,921	13,362	17,729	14,170	808	808	6.0%
Property Services	16,502	15,904	16,509	15,901	7	(3)	(0.0)%
Contribution to Capital	244	244	244	244	0	0	0.0%
Legal Services	2,090	1,958	2,089	1,957	(1)	(1)	(0.1)%
Clerk's Office	1,893	1,843	1,893	1,844	0	1	0.1%
Human Resource Services	6,041	5,935	6,041	5,935	0	0	0.0%
<b>Sub Total</b>	<b>57,490</b>	<b>51,243</b>	<b>58,443</b>	<b>52,065</b>	<b>953</b>	<b>822</b>	<b>1.6%</b>
<b>Chair &amp; Council</b>	<b>1,773</b>	<b>1,765</b>	<b>1,836</b>	<b>1,768</b>	<b>63</b>	<b>3</b>	<b>0.2%</b>
<b>Financial Items-Assets Replacement</b>	<b>35,013</b>	<b>27,013</b>	<b>40,775</b>	<b>34,375</b>	<b>5,762</b>	<b>7,362</b>	<b>27.3%</b>
<b>Financial/Administrative Items</b>	<b>9,224</b>	<b>2,498</b>	<b>16,534</b>	<b>12,280</b>	<b>7,310</b>	<b>9,782</b>	<b>391.6%</b>
Recovery from WWw (User Rate)	0	(4,786)	0	(4,895)	0	(109)	2.3%
<b>TOTAL REGIONAL OPERATING PROGRAMS</b>	<b>995,544</b>	<b>412,724</b>	<b>1,092,573</b>	<b>440,537</b>	<b>97,029</b>	<b>27,813</b>	<b>6.7%</b>
<b>Court Services</b>	<b>8,666</b>	<b>1,550</b>	<b>8,831</b>	<b>2,881</b>	<b>165</b>	<b>1,331</b>	<b>(1)</b>
<b>Boards &amp; Authorities</b>							
Conservation Authorities	4,619	4,369	5,700	5,135	1,081	766	17.5%
GO Transit	2,500	0	2,500	0	0	0	-
Hospital Capital Funding	12,000	12,000	12,200	12,200	200	200	1.7%
Property Assessment (MPAC)	14,327	14,327	14,800	14,800	473	473	3.3%
<b>Sub Total</b>	<b>33,446</b>	<b>30,696</b>	<b>35,200</b>	<b>32,135</b>	<b>1,754</b>	<b>1,439</b>	<b>4.7%</b>
<b>GTA Pooling</b>	<b>52,900</b>	<b>52,900</b>	<b>39,600</b>	<b>39,600</b>	<b>(13,300)</b>	<b>(13,300)</b>	<b>(25.1)%</b>
<b>ODSP</b>	<b>20,337</b>	<b>18,138</b>	<b>11,402</b>	<b>9,202</b>	<b>(8,935)</b>	<b>(8,936)</b>	<b>(49.3)%</b>
<b>Rapid Co.</b>	<b>14,239</b>	<b>8,961</b>	<b>15,915</b>	<b>9,016</b>	<b>1,676</b>	<b>55</b>	<b>0.6%</b>
<b>Police Services</b>							
Contribution to Capital	220,131	205,079	234,868	216,946	14,737	11,867	5.8%
Sub Total	6,145	6,145	5,753	5,753	(392)	(392)	(6.4)%
<b>Sub Total</b>	<b>226,276</b>	<b>211,224</b>	<b>240,621</b>	<b>222,699</b>	<b>14,345</b>	<b>11,475</b>	<b>5.4%</b>
<b>TOTAL OPERATING BUDGET</b>	<b>1,351,408</b>	<b>736,193</b>	<b>1,444,142</b>	<b>756,070</b>	<b>92,734</b>	<b>19,877</b>	<b>2.7%</b>
Less Assessment Growth				(19,877)		(19,877)	(2.7)%
<b>TOTAL AFTER ASSESSMENT GROWTH</b>	<b>1,351,408</b>	<b>736,193</b>	<b>1,444,142</b>	<b>736,193</b>	<b>92,734</b>	<b>0</b>	<b>0.0%</b>