

Regional Municipality of York Police Services Board

17250 Yonge Street, Newmarket, Ontario, Canada L3Y 4W5 (905) 830-4444 or 1-877-464-9675 ext. 7906 Fax: (905) 895-5249 e-mail: psb@yrp.ca www.yrpsb.ca

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October 21, 2013

Mr. Denis Kelly Regional Clerk The Regional Municipality of York 17250 Yonge Street Newmarket, Ontario L3Y 6Z1



Dear Mr. Kelly:

Re: 2014 York Regional Police Capital Budget and Forecast to 2033

At its meeting on October 16, 2013, The Regional Municipality of York Police Services Board received the attached report entitled "2014 Capital Budget and Forecast to 2033" with the following recommendations:

- 1. That the Board approve the proposed 2014 Capital Budget for a one-year capital plan, totaling \$29,350,000; and
- 2. That the Board approve, in principle, the 2015 Capital Outlook, totaling \$28,901,000 for financial planning purposes; and
- 3. That the Board approve, in principle, the Twenty-Year 2014 to 2033 Capital Outlook, totaling \$351,648,000 for financial planning purposes; and
- 4. That the Board forward the 2014 Capital Budget and Twenty-Year 2014 to 2033 Capital Outlook to the Committee of the Whole at its meeting on December 12, 2013.

It was determined at the October Board meeting that the 2015 Capital Outlook was not required by the Office of the Budget; therefore, the Board approved only recommendations one, three, and four of the Report of the Chief. The Board adopted a further motion that the 2014 Police Capital Budget and Forecast be presented at the Board's public meeting on November 20, 2013.

Therefore, on behalf of the Police Services Board, I kindly request that you forward the 2014 Capital Budget and Forecast to the Committee of the Whole at its meeting in December.

Yours truly,

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Mafalda Avellino **Executive Director**

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/Attachment

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|--|--------------------------------|-------------------------------------|---------------------------------|---|
| O I I | Deputy Chief Bruce Herridge | Chief of Police Eric Jolliffe | Deputy Chief Thomas Carrique | 5 |
| | Vision-inspired | Mission-focused | Values-driven | |
| | | IUNICIPALITY OF YO ERVICES BOARD | DRK | |
| | REPORT OF TH | HE CHIEF OF POLIC | E | |
| | 16 OC | TOBER 2013 | | |
| | | det and Forecast to | 2033 | |

RECOMMENDATIONS

- 1. That the Board approve the proposed 2014 Capital Budget for a one-year capital plan, totaling \$29,350,000; and
- 2 That the Board approve, in principle, the 2015 Capital Outlook, totaling \$28,901,000 for financial planning purposes; and
- 3. That the Board approve, in principle, the Twenty-Year 2014 to 2033 Capital Outlook, totaling \$351,648,000 for financial planning purposes; and
- 4. That the Board forward the 2014 Capital Budget and Twenty-Year 2014 to 2033 Capital Outlook to the Committee of the Whole at its meeting on December 12, 2013.

SYNOPSIS

The 2014 Capital Budget and Outlook to 2033, as set out in Appendix 1, includes the major facility, vehicle, information technology, communication and major equipment requirements of York Regional Police, summarized as follows:

- 2014 Capital Budget Gross Expenditures totals \$29,350,000 and includes: \$13,500,000 for Radio System Replacement; \$7,885,000 for Facilities; \$4,069,000 for Vehicles; \$2,543,000 for Information Technology and \$1,353,000 for Specialized Equipment.
- Twenty-Year 2014 to 2033 Capital Outlook totals \$351,648,000. The Capital Outlook or forecast is used for financial planning purposes and includes vehicle purchases of \$110,545,000, facility projects of \$90,595,000, information technology projects of \$62,229,000, communication equipment projects of \$45,704,000 and specialized equipment projects of \$42,575,000.

Deeds Speak

FINANCIAL IMPLICATIONS

Financing for the 2014 Capital Budget and Outlook to 2033 is a combination of contributions from the Operating Budget (tax-levy), development charge collections, debenture proceeds, auction proceeds, fire partnership and debt reduction funding sources.

The 2014 project funding is as follows:

| Financing Sources | | | | | | | | | | |
|----------------------------|----------------|-----------------|-------------|-------------------|-------------------|--------------|--|--|--|--|
| Project | Tax-levy | Development | Other | De | | | | | | |
| | Funded (TL) | Charges (DC) | Funding* | Repaid from TL | Repaid from DC | Total | | | | |
| Vehicles | \$3,492,000 | | \$577,000 | | | \$4,069,000 | | | | |
| Facilities | \$325,000 | | \$900,000 | \$668,000 | \$5,992,000 | \$7,885,000 | | | | |
| Communication Equipment | | | \$3,500,000 | \$9,351,000 | \$649,000 | \$13,500,000 | | | | |
| Information Technology | \$1,585,000 | | \$60,000 | \$898,000 | | \$2,543,000 | | | | |
| Specialized Equipment | \$498,000 | \$855,000 | | | | \$1,353,000 | | | | |
| Total | \$5,900,000 | \$855,000 | \$5,037,000 | \$10,917,000 | \$6,641,000 | \$29,350,000 | | | | |

* Other funding - Auction, Fire Partnerships and Debt Reduction

BACKGROUND

York Regional Police's Plan has been developed to provide the infrastructure necessary to deliver quality policing services for the protection of all its citizens. The York Regional Police 2014 Capital Budget totals \$29,350,000 of new funding classified into the following components:

- Vehicles;
- Facilities;
- Communications Equipment;
- Information Technology; and
- Specialized Equipment.

Vehicles - \$4,069,000

This annual project is for the addition and replacement of marked, unmarked, and special purpose vehicles in accordance with York Regional Police's vehicle replacement program.

 Replacement of vehicles for \$3,945,000 pertains to front line vehicles replaced at 140,000 kilometres for Interceptor Sedans and 200,000 kilometres for Interceptor Utility vehicles. The replacement methodology was set to maximize residual value for the vehicles at auction, minimize major component repair cost and to meet reliability expectations of Police specification vehicles.

- Funding of \$124,000 for special purpose vehicles is comprised of a vehicle for the Integrated Domestic Violence Unit, a shuttle for the Central Services Building and a retrofit of an existing clandestine lab trailer.
- Vehicle financing is primarily through contributions from the Operating Budget and partially offset by auction proceeds. Repair and maintenance expenses for all vehicles are contained in the Operating Budget.

Facilities - \$7,885,000

The following facilities projects are proposed for the 2014 Budget:

- Land Bank Acquisition The \$3,000,000 request is to allow for the acquisition of land required to accommodate current and future needs identified in the 20 Year Facilities Master Plan. Financing is through 10-year debentures to be repaid an estimated 90 percent for 2014 from development charge collections with the balance being repaid from tax-levy.
- #3 District Marine Headquarters The \$2,420,000 budget is for architect fees, construction and ancillary fees and is part of a \$2.5 million project originally approved in the 2012 Capital Budget at \$2.0 million. The adjustment to the original estimate is a result of advancing the project to the cost consulting stage. Funding will be through 20-year debentures to be repaid from development charge contributions estimated at 57 percent for 2014, debt reduction funding estimated at 37 percent and the remaining six percent being repaid from tax-levy.
- Training Branch Facility The \$1,940,000 budget is for architect and professional fees and is part of a four year \$19.4 million project originally approved in the 2013 Capital Budget at \$18.0 million. The increase is to account for a Construction Price Index adjustment to the original estimate. Funding will be through 20-year debentures to be repaid from development charge contributions estimated at 90 percent for 2014 with the balance being repaid from tax-levy.
- Renovations to #4 District Replacement windows and a new chiller are budgeted at \$325,000. Financing will be through contributions from the Operating Budget.
- Central Services Building Fit-out Completion of the third floor shell fit-out is estimated at \$200,000 for final construction costs and holdback. Financing will be through 20-year debentures to be repaid from development charge contributions estimated at 89 percent for 2014 with the balance being repaid from tax-levy.

Communications Equipment - \$13,500,000

The 2013-2014 Radio System Replacement project totals \$27.5 million to replace the existing 1993 Motorola voice radio systems. Enhancement to newer technologies will provide interoperable communications with neighbouring police services, upgrades to the Project 25 standards and encrypted transmission security. Financing of the 2014 capital project will be from contributions from The Regional Municipality of York of \$3.5 million for the Fire Services portion and from ten-year debentures. Repayment of the debentures for 2014 will be 93.51 percent from tax-levy and 6.49 percent from development charge contributions.

Information Technology - \$2,543,000

The 2014 Information Technology (IT) projects reflect the ongoing replacement and growth of technology needs, including:

- Hardware This annual project replaces aged desktop computers, laptops and printers in accordance with the Ever-Greening Strategy. It will be financed by a \$1,435,000 contribution from the Operating Budget.
- Infrastructure and Applications This project targets the expanding records retention needs of the organization and new IT initiatives. Funding of \$802,000 will come from debenture proceeds to be repaid over five years from tax-levy.
- Employee Scheduling The \$156,000 request is the third-year of a \$435,000 project for scheduling software specifically designed for law enforcement organizations. It creates schedules based on varying work rules and shift patterns and accommodates schedule changes. Financing will come from debt reduction funding estimated at 38 percent for 2014 and from debenture proceeds to be repaid over five years from tax-levy.
- Talent Management This \$150,000 solution will be used to record member learning and training for the purpose of creating career development plans and identifying possible candidates for staff development opportunities. Financing will come from contributions for the Operating Budget.

Specialized Equipment - \$1,353,000

 Combined specialized equipment projects total \$1,353,000 and include: furniture; uniform equipment; firearms and conductive energy weapons; funding for closed-circuit camera systems; in-car video and forensic lab equipment. An estimated 63 percent of the financing will be drawn directly from the development charge reserve, with the remaining financing coming from contributions from the Operating Budget.

In summary, total expenditures in the 2014 Capital Plan of \$29,350,000 will be funded by:

- Debenture proceeds repaid from tax-levies of \$10,917,000 or 37.2 percent;
- Debenture proceeds repaid from development charges of \$6,641,000 or 22.6 percent;
- Tax-levies of \$5,900,000 or 20.1 percent;
- Regional funding for Fire Services partners of \$3,500,000 or 11.9 percent;
- Debt reduction funding of \$960,000 or 3.3 percent;
- Development charge collections from reserves of \$855,000 or 2.9 percent;
- Auction proceeds from vehicle sales of \$335,000 or 1.2 percent; and
- Recoveries from vehicle write-offs of \$242,000 or 0.8 percent.

It is recommended that the 2014 Capital Budget of \$29,350,000, 2015 Outlook of \$28,901,000 and the Twenty-Year 2014 to 2033 Capital Outlook totaling \$351,648,000 be approved and that

the Board's recommendations be consolidated by the Chief of Police into a summary presentation to the Committee of the Whole at its meeting on December 12, 2013.

Eric Jolliffe, M.O.M., BA, MA, CMM III Chief of Police

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| | Budget | Capital C | Jutlook 2 | 015-203 | 3 | | | | | |
|--|--------|---|-----------|----------|--------|---|--------|--------|--------|--------|
| Description | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
| Vehicles | | | | | | | | | | |
| Vehicles | 4,069 | 4, 150 | 4,230 | 4,320 | 4,400 | 4,490 | 4,580 | 4,670 | 4,770 | 4,860 |
| Marine Patrol boat | | | 65 | | 250 | | | | | |
| Police Helicopter | | 340 | 425 | 437 | 3,400 | 0 | 0 | 0 | 425 | 437 |
| Sub Total Vehicles | 4.069 | 4,490 | 4,720 | 4,757 | 8,050 | 4,490 | 4,580 | 4,670 | 5,195 | 5,297 |
| Facilities | | | | | | | | | | |
| Central Services Building 3rd Floor Fit-out | 200 | | | | | | | | | |
| Training Branch Facility | 1,940 | 15,520 | 1,940 | | | | | | | |
| #3 District - Marine Headquarters | 2,420 | 10.020 | | | | | | | | |
| #1 District Multi-Function | | | 2,800 | . 22,400 | 2,800 | | | | | |
| Land Bank Acquisition | 3,000 | | 2.000 | | 2.000 | 3,000 | | | | 3,000 |
| Sub-Station Outlook | | 5,000 | 5,000 | | | 0.000 | 5,000 | | | |
| Renovations #4 District | 325 | 500 | 1,000 | | | | 0,000 | | | |
| Renovations/Major Equipment to Existing Facilities | J 36.J | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 |
| Sub Total Facilities | 7,885 | | 10,990 | | 3.050 | 3.250 | 5.250 | 250 | 250 | 3,250 |
| Communication Equipment | 1,005 | 21,210 | 10,550 | 22,000 | 3,030 | 3,230 | 3,230 | 2.30 | 2.30 | 3,230 |
| Radio System Replacement | 13,500 | | | | | | | | | |
| Portable and Mobile Radio Replacement | 13,500 | | | | | | | 2,352 | 2,352 | |
| | 42 500 | | | | | ~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~ | | | | |
| Sub Total Communication Equipment | 13,500 | 0 | 0 | 0 | 0 | 0 | 0 | 2,352 | 2,352 | 0 |
| Information Technology | | 4 400 | 4 400 | 4 500 | | 4 500 | 4 0 00 | 4 650 | 4 000 | 4 740 |
| IT Hardware | 1.435 | 1,460 | 1.490 | 1.520 | 1.550 | 1,580 | 1,620 | 1,650 | 1,680 | 1,710 |
| IT Infrastructure and Applications | 802 | 911 | 865 | 850 | 870 | 890 | 900 | 920 | 940 | 960 |
| Employee Scheduling | 156 | ł | | | 450 | | | | | 450 |
| Talent Management | 150 | | | | | | | | | |
| Digital Evidence Management | I . | | | | 450 | | | | | 450 |
| Computer Aided Dispatch - Records Management System | | | | | | | | | | |
| Sub Total Information Technology | 2,543 | 2,371 | 2,355 | 2,370 | 3,320 | 2,470 | 2,520 | 2,570 | 2,620 | 3,570 |
| Specialized Equipment | | | | | | | | 205 | | 207 |
| Specialized Equipment - Furniture | 295 | | 325 | 325 | 325 | 325 | 325 | 325 | 325 | 325 |
| Specialized Equipment - Additional Staf | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 |
| Specialized Equipment - Firearms and Conductive Energy | 539 | 1 | 197 | 197 | 197 | 197 | 197 | 197 | 197 | 197 |
| Specialized Equipment - Closed-Circuit / Witness Rooms | 130 | 1 | | | | 716 | | | | |
| Specialized Equipment - Forensic Lab | 160 | | | | | | 1,763 | | | |
| Specialized Equipment - Telephone | 1 | | | | | | | 4,300 | | |
| Specialized Equipment - Fingerprint Identification | | | | | | 1,900 | | | | |
| Specialized Equipment - In-Car Video | 131 | 1 | | | 700 | 700 | 700 | | | |
| Specialized Equipment - Robotics / Support Services | | 150 | | 250 | | | | | 400 | |
| Specialized Equipment - Interception Room | + | | | 1,321 | | | | 4 000 | 1,321 | |
| Sub Total Specialized Equipment | 1,353 | 1 | | 2,191 | 1,320 | 3,936 | 3,083 | 4,920 | 2,341 | 620 |
| Total Gross Expenditures | 29,350 | 28,901 | 18,685 | 31,968 | 15,740 | 14,146 | 15,433 | 14,752 | 12,758 | 12,737 |
| Financing Sources | _ | | | | | | | | | |
| Debt Repaid from Tax-Levy | 10,917 | | | | | | | | | |
| Debt Repaid from Development Charges | 6,641 | 1 | | | | | | | | |
| Development Charges From Reserve | 855 | ł | 863 | 868 | 873 | 878 | 883 | 889 | 894 | 899 |
| External Funding - Fire Partners | 3,500 | 4 | | | | | | | | |
| Debt Reduction Funded | 960 | 1 | | | | | | | | |
| Recoveries - V ehicles | 242 | 242 | 242 | 242 | 242 | 242 | | | 242 | |
| Auction Proceeds - Vehicles | 335 | 340 | 350 | 360 | 360 | 370 | 380 | 380 | 390 | 400 |
| Auction Proceeds - Helicopter | 1 | l | | | 700 | | | | | |
| Contribution from Operating Tax-Levy | 5,900 | and the second se | | | | | | | | |
| Total Financing | 29,350 | 28,901 | 18,685 | 31,968 | 15,740 | 14,146 | 15,433 | 14,762 | 12,758 | 12,737 |

Appendix 1: 2014 Capital Budget and Twenty-Year 2014 to 2033 Capital Outlook

Appendix 1: 2014 Capital Budget and Twenty-Year 2014 to 2033 Capital Outlook (continued)

| Description | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 2032 | 2033 | T otal 2014-2033 |
|--|--------|-------|--------|--------|------------|--------|------------|--------|--------|--------|---------------------|
| /ehicles | | | | | | | | | | | |
| Vehicles | 4,960 | 5,060 | 5,160 | 5,260 | 5,370 | 5,480 | 5,590 | 5,700 | 5,810 | 5,930 | 98,859 |
| Marine Patrol boat | 4,900 | 5,000 | • | 5,200 | | 5,460 | | 5,700 | 5,610 | 5,930 | |
| | 240 | • | 65 | 0 | 250 425 | 437 | 500 490 | 0 | 0 | 3,400 | 1,130 |
| Police Helicopter | 340 | 0 | 0 | | | | | | | | |
| Sub Total Vehicles Facilities | 5,300 | 5,060 | 5,225 | 5,260 | 6,045 | 5,917 | 6,580 | 5,700 | 5,810 | 9,330 | 110,545 |
| Central Services Building 3rd Floor Fit-out | | | | | | | | | | | 200 |
| Training Branch Facility | | | | | | | | | | | 19,400 |
| #3 District - Marine Headquarters | | | | | | | | | | | 2,420 |
| #1 District Multi-Function | | | | | | | | | | | 28,000 |
| Land Bank Acquisition | | | | | | | | | | | 9,000 |
| Sub-Station Outlook | 5,000 | | | | | 5,000 | | | | | 25,000 |
| Renovations #4 District | 5,000 | | | | | 5,000 | | | | | 1,825 |
| | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | 250 | F |
| Renovations/Major Equipment to Existing Facilities | | | | | | | | | | | |
| Sub Total Facilities | 5,250 | 250 | 250 | 250 | 250 | 5,250 | 250 | 250 | 250 | 250 | 90,59 |
| Communication Equipment | | | | | | | | | | | |
| Radio System Replacement | | | | | | 14,000 | 13,500 | | | | 41,000 |
| Portable and Mobile Radio Replacement | | | | | | | | | | | 4,704 |
| Sub Total Communication Equipment | 0 | 0 | 0 | 0 | 0 | 14,000 | 13,500 | 0 | 0 | 0 | 45,704 |
| Information Technology | | 4 300 | | | | | | | | | |
| IT Hardware | 1,750 | 1,780 | 1,820 | 1,860 | 1,890 | 1,930 | 1,970 | 2,010 | 2,050 | 2,090 | · · |
| IT Infrastructure and Applications | 980 | 1,000 | 1,020 | 1,040 | 1,060 | 1,080 | 1,100 | 1,120 | 1,150 | 1,170 | |
| Employee Scheduling | | | | | 450 | | | | | 450 | i . |
| Talent Management | 150 | | | | | | | | | | 30 |
| Digital Evidence Management | | | | | 450 | | | | | 450 | 1 · · |
| Computer Aided Dispatch - Records Management System | | | 3,700 | | | | | | | | 3,70 |
| Sub Total Information Technology | 2,880 | 2,780 | 6,540 | 2,900 | 3,850 | 3,010 | 3,070 | 3,130 | 3,200 | 4,160 | 62,22 |
| Specialized Equipment | | | | | | | | | | | |
| Specialized Equipment - Furniture | 325 | 325 | 325 | 325 | 325 | 325 | 325 | 325 | 325 | 325 | 1 ' |
| Specialized Equipment - Additional Staff | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 98 | 1 |
| Specialized Equipment - Firearms and Conductive Energy | 197 | 197 | 197 | 197 | 197 | 197 | 197 | 197 | 197 | 197 | |
| Specialized Equipment - Closed-Circuit / Witness Rooms | | | | | | 716 | | | | | 1,56 |
| Specialized Equipment - Forensic Lab | | | | | | | 1,763 | | | | 3,68 |
| Specialized Equipment - Telephone | | | | | | | | 4,300 | | | 8,60 |
| Specialized Equipment - Fingerprint Identification | | | | | | 1,900 | | | | | 3,80 |
| Specialized Equipment - In-Car Video | | 700 | 700 | 700 | | | | | 700 | 700 | · · |
| Specialized Equipment - Robotics / Support Services | | | | 250 | | | 150 | | | | 1,20 |
| Specialized Equipment - Interception Room | | | | 1,321 | | | | | 1,321 | | 5,28 |
| Sub Total Specialized Equipment | 620 | 1,320 | 1,320 | 2,891 | 620 | 3,236 | 2,533 | 4,920 | 2,641 | 1,320 | |
| Total Gross Expenditures | 14,050 | 9,410 | 13,335 | 11,301 | 10,765 | 31,413 | 25,933 | 14,000 | 11,901 | 15,060 | 351,64 |
| Financing Sources | | | | | | | | | | | |
| Debt Repaid from Tax-Levy | 1,593 | | 4,556 | 2,457 | 2,554 | 14,452 | 13,354 | 5,420 | 2,471 | 4,770 | |
| Debt Repaid from Development Charges | 4,500 | | 700 | 700 | 0 | 5,181 | 649 | 0 | | 700 | |
| Development Charges From Reserve | 905 | 911 | 917 | 922 | 929 | 935 | 941 | 948 | 954 | 961 | |
| External Funding - Fire Partners | | | | | | 3,500 | 3,500 | | | | 10,50 |
| Debt Reduction Funded | | | | | | | | | | _ | 96 |
| Recoveries - Vehicles | 242 | | 242 | 242 | | | | 242 | | | |
| Auction Proceeds - Vehicles | 410 | 420 | 420 | 430 | 440 | 450 | 460 | 470 | 480 | 490 | . |
| Auction Proceeds - Helicopter | | | | | | | | | | 700 | 0 1,40 |
| Contribution from Operating Tax-Lew | 6,400 | 6,450 | 6,500 | 6,550 | 6,600 | 6,653 | 6,787 | 6,920 | 7,054 | 7,197 | 128,36 |
| Total Financing | 14,050 | 9,410 | 13,335 | 11.301 | 10,765 | 31.413 | 25,933 | 14.000 | 11,901 | 15,060 | 351,64 |