

Clause 2 in Report No. 20 of Committee of the Whole was adopted, without amendment, by the Council of The Regional Municipality of York at its meeting held on December 17, 2015.

2 2016-2018 Budget - Transportation Services

Committee of the Whole recommends:

- 1. Receipt of the presentation by Daniel Kostopoulos, Commissioner of Transportation Services.
- 2. Adoption of the following recommendations contained in the report dated November 17, 2015 from the Commissioner of Finance:

1. Recommendations

It is recommended that:

- 1. The Committee of the Whole recommends the budget as submitted for Transportation Services as follows:
 - a) The 2016 operating budget and the outlook for 2017 to 2018, as summarized in Attachment 1.
 - b) Capital Spending Authority, as summarized in Attachment 2.
- 2. That the recommended budget be consolidated by the Treasurer for consideration by Council on December 17, 2015.

2. Purpose

This report provides a summary of the 2016-2018 Operating and Capital Budget for Transportation Services for consideration by Committee.

3. Background

In February 2015 Council approved an outlook for 2016, 2017 and 2018

As part of the 2015-2018 Budget, Council approved an outlook for the operating budget for 2016, 2017 and 2018. This approved outlook formed the starting point for this year's budget. While adjustments to the outlook are a natural part of a multi-year budget process, departments were expected to live within their outlook. The 2016-2018 operating budget reflects any revisions that have been made to the previously approved outlook.

The 2016 Budget was tabled on November 19, 2015

The consolidated 2016-2018 Operating and Capital Budget was tabled with Council on November 19, 2015. It was received and referred to the December meetings of Committee of the Whole for consideration and recommendation.

The 2016 Budget Directions report, approved by Council on May 21, 2015, outlined the proposed timelines and indicated that the 2016 to 2018 budget would be approved in December 2015, as long as Council is satisfied with it through the review process.

A three-year operating budget was tabled for Council's consideration

The operating budget presented is a three-year budget that spans the remaining years of Council's term. Council is asked to approve the budget for 2016 and the outlook for 2017 to 2018. The approved outlook will then form the basis for the budget process in subsequent years. Council can still change the budget each year in response to changing circumstances and new information.

Multi-year commitments for capital projects are proposed as part of the budget process

Many complex capital projects span several years of planning, design and construction, requiring multi-year spending authority.

Capital Spending Authority is requested for projects with contractual and other clear or certain multi-year commitments. As in previous years, Council is asked to approve multi-year Capital Spending Authority for capital projects.

4. Analysis and Options

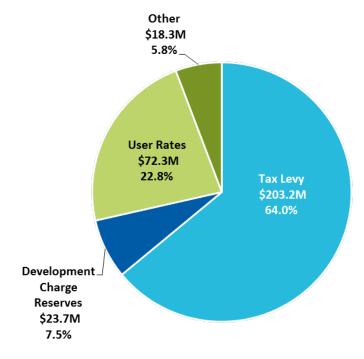
Operating Budget (page 69)

Transportation Services is largely funded through tax levy

The budget shows both the gross expenditures (total spending) and the net tax levy (the portion of the budget paid for by the tax levy).

Transportation Services' total gross spending for 2016 is \$317.5 million. As shown in Graph 1 below, the tax levy pays for 64% of the services provided by the department. The rest of the funding comes from transit fares, provincial gas tax and draws from the development charge reserve.

Graph 1
Gross expenditures of \$317.5 million are primarily funded by tax levy



Note: Percentages may not add due to rounding.

The proposed budget for Transportation Services reflects net operating expenditures of \$203.2 million in 2016

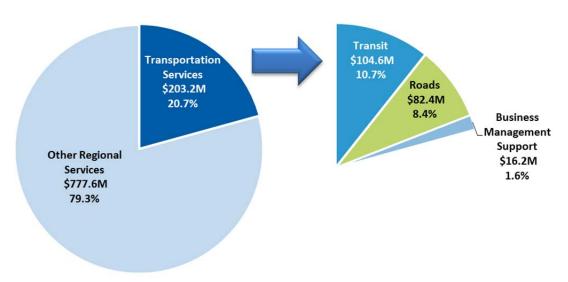
The 2016-2018 Operating Budget includes the cost of providing:

2016-2018 Budget - Transportation Services

- Base services
- Legislated and contractual requirements
- Fiscal strategy requirements
- Impact of capital
- Growth
- Service enhancements

The proposed budget for Transportation Services is \$203.2 million, or 20.7% of the total 2016 proposed Regional net operating expenditures as shown in Graph 2 below.

Graph 2
Transportation Services accounts for 20.7% of the tax dollar



The proposed budget also includes a proposed outlook for 2017 and 2018.

Table 1 in Attachment 1 summarizes the proposed gross and net operating budgets for 2016 and the outlook for 2017 to 2018.

Transportation Services is within the approved outlook for all years

Transportation Services' proposed 2016 budget and outlook for 2017 and 2018 is below the outlook approved as part of the 2015 to 2018 Budget.

Capital Budget (page 74)

Approval of Capital Spending Authority of \$773.4 million in 2016 is requested for Transportation Services

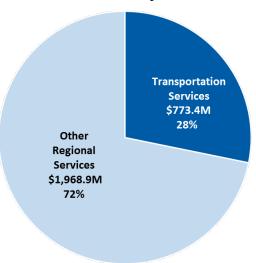
The capital budget includes new infrastructure projects in support of growth, rehabilitation and replacement of existing infrastructure and service enhancement.

The proposed Capital Spending Authority for Transportation Services is \$773.4 million, or 28.2% of the total Regional 2016 Capital Spending Authority, as shown below in Graph 3.

Graph 3

Transportation Services accounts for 28% of 2016 Capital Spending

Authority



Attachment 2 summarizes the 2016 Capital Spending Authority by program and shows the associated financing sources for Transportation Services. Details on the individual projects included in the program groups are available in the 2016 to 2018 Budget book.

Link to key Council-approved plans

The 2016 to 2018 budget for Transportation Services reflects the directions and strategies set out in Vision 2051, the York Region Official Plan and the Transportation Master Plan. The budget is also supportive of the objectives outlined in the 2015 to 2019 Strategic Plan.

2016-2018 Budget - Transportation Services

5. Financial Implications

The net operating budget for Transportation Services totals \$203.2 million in 2016 and includes an outlook for 2017 to 2018, as summarized in Attachment 1. Council will have an opportunity to make adjustments to the outlook in subsequent years.

The proposed 2016 Capital Spending Authority reflects a multi-year commitment of \$773.4 million, as summarized in Attachment 2. Expenditures not identified as part of Capital Spending Authority but contained within the Ten-Year Capital Plan are provided for planning purposes and will be brought forward for formal approval in subsequent budget years.

6. Local Municipal Impact

The Region provides essential services to the residents and businesses in York Region. The challenge of meeting growing demands for service and improving service delivery is addressed through the Region's business planning process. The Region's investments support local municipalities.

7. Conclusion

This report sets out the proposed 2016-2018 budget for Transportation Services. To facilitate the completion of the budget process, it is recommended that the Committee's recommendations be forwarded to Council for consideration on December 17, 2015.

For more information on this report, please contact Kelly Strueby, Director, Office of the Budget, at ext. 71611.

The Senior Management Group has reviewed this report.

November 17, 2015

Attachments (2)

6468763

Accessible formats or communication supports are available upon request.

2016 to 2018 Budget Summary for Transportation Services

Proposed Operating Budget Expenditures

(in \$000s)

| Donartment | Page | 2016 Proposed | | 2017 Outlook | | 2018 Outlook | |
|--------------------------------|------|---------------|---------|--------------|---------|--------------|---------|
| Department | No. | Gross | Net | Gross | Net | Gross | Net |
| Transit- YRT/Viva ¹ | 70 | 192,624 | 104,615 | 196,233 | 104,928 | 201,762 | 106,832 |
| Roads & Traffic ¹ | 70 | 108,667 | 82,415 | 112,481 | 81,706 | 120,957 | 83,646 |
| Business Management Support | 70 | 16,191 | 16,176 | 18,346 | 18,331 | 19,469 | 19,439 |
| Total ² | | 317,482 | 203,206 | 327,060 | 204,965 | 342,188 | 209,916 |

 ¹ Includes Contributions to Capital
 ² Numbers may not add due to rounding
 Note: Net operating expenditures = tax levy

2016 Capital Spending Authority (CSA) Transportation Services

| York Region Transit/ Viva | Page No. | 2016 CSA \$000s | |
|---------------------------------------|-------------|--------------------|--|
| Program Expenditures: | | _ | |
| Rehabilitation & Replacement | 74 | 19,964 | |
| Growth | 74 | 183,195 | |
| Total 2016 Capital Spending Authority | | 203,159 | |
| Financing Sources: | | | |
| Current Tax Levy – Reserves | 74 | 9,100 | |
| Debt Reduction Reserve | 74 | 26,136 | |
| Reserves | 74 | 10,767 | |
| Debenture Proceeds | 74 | 4,000 | |
| Development Charge Reserve Draws | 74 | 38,374 | |
| Grants and Subsidies | 74 | 114,782 | |
| Total Financing Sources | | 203,159 | |

| Roads | Page No. | 2016 CSA \$000s |
|---------------------------------------|-------------|--------------------|
| Program Expenditures: | | |
| Rehabilitation & Replacement | 74 | 46,415 |
| Growth | 74 | 523,834 |
| Total 2016 Capital Spending Authority | | 570,249 |
| Financing Sources: | | |
| Current Tax Levy – Reserves | 74 | 67,836 |
| Debt Reduction Reserve | 74 | 34,312 |
| Reserves | 74 | 14,530 |
| Debenture Proceeds | 74 | 202,395 |
| Development Charge Reserve Draws | 74 | 176,205 |
| Grants and Subsidies | 74 | 1,100 |
| Other Recoveries | 74 | 73,871 |
| Total Financing Sources | | 570,249 |

eDocs #6189376 Page 1 of 1

2016 Multi-Year Business Plan/Budget

Transportation Services Presentation to Committee of the Whole

Daniel Kostopoulos

December 3, 2015



Vision and Mission



Connecting strong, caring, safe communities

Transportation Services plan, build and operate roads and transit services that respond to the needs of our growing communities

Transportation Services Department













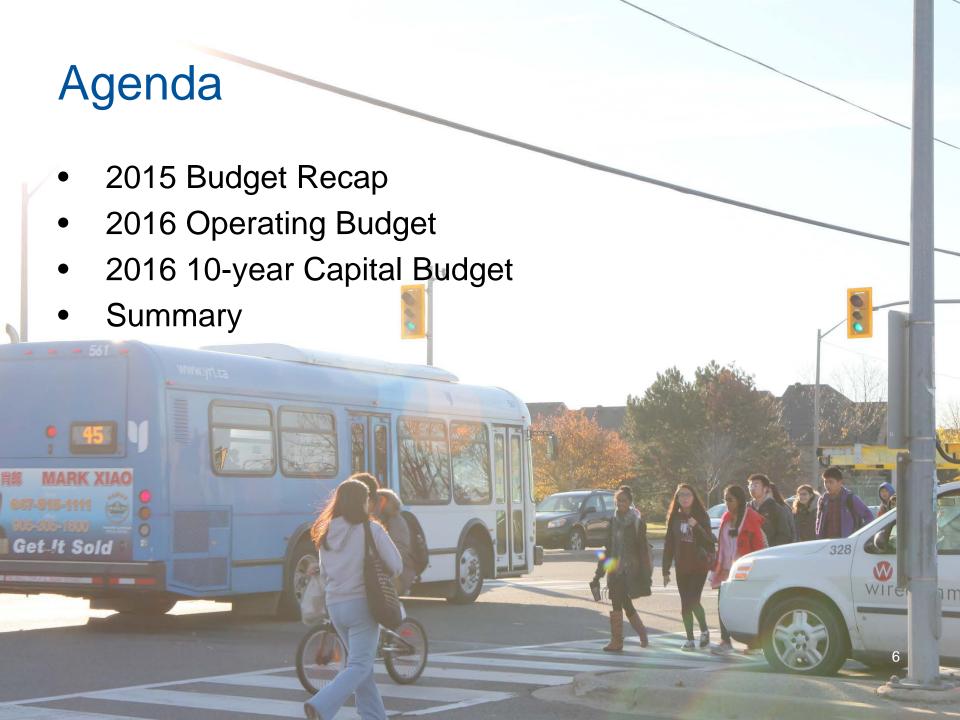






2015-2019 Strategic Plan Activities Transportation Services

| | Strategic Priority Area | Key Planned Regional Activities |
|-------------------------|---|---|
| ECONOMIC VITALITY | Strengthen the Region's economy | Complete and implement Transportation Master Plan Focus on Networks and Systems that connect people, goods and services |
| HEALTHY COMMUNITIES | Support community health and well-being | Implement Active Transportation Network Make our communities more welcoming and inclusive |
| ^_ | Manage environmentally | Implement Rapid Transit NetworkIncrease capacity of road network |
| | sustainable growth | Manage Traffic Congestion |
| SUSTAINABLE ENVIRONMENT | | Optimize Critical Infrastructure Systems Capacity |
| GOOD | Provide responsive and efficient public service | Implement Infrastructure Asset Management Framework Complete Bi-annual Corporate State of Infrastructure Reports |
| GOVERNMENT | | • Stewardship of the Region's Assets 5 |



2015 Budget at a Glance

10-year Capital Plan

\$2.1B

Capital Budget for 2015

\$167M

Capital Spending Authority

\$450M

Restated Net Operating Budget

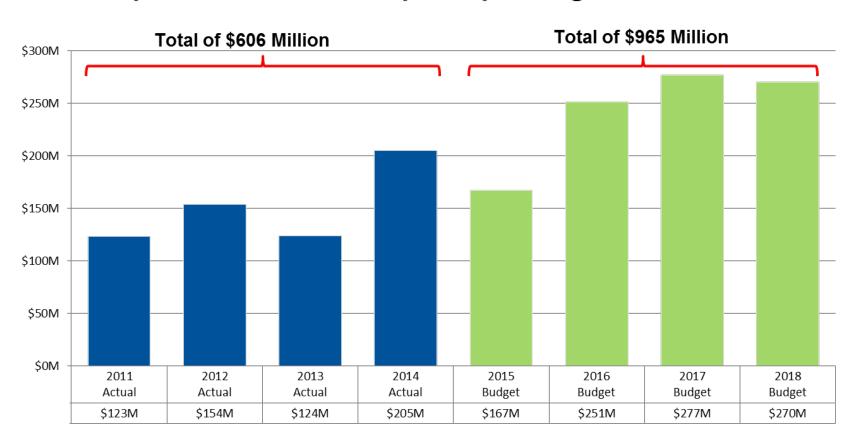
| 2015 | 2016 | 2017 | 2018 |
|------|------|------|------|
| 8.2% | 0.8% | 0.9% | 2.4% |

Net Operating Budget for 2015

\$203M

2015 Approved Capital Delivery Comparison

Transportation Services Capital Spending 2011 - 2018





Transit Operations







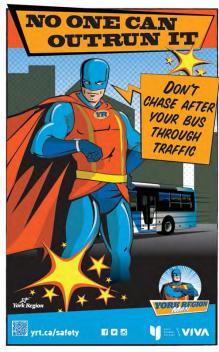
Transit Operations – 2015 Industry Awards











Transit Operations



2015 Pan Am Games





2015 Pan Am Games



Roads Operations



Roads Operations





Roads Operations



2016 Operating Budget at a Glance

Proposed Net Operating Budget Change

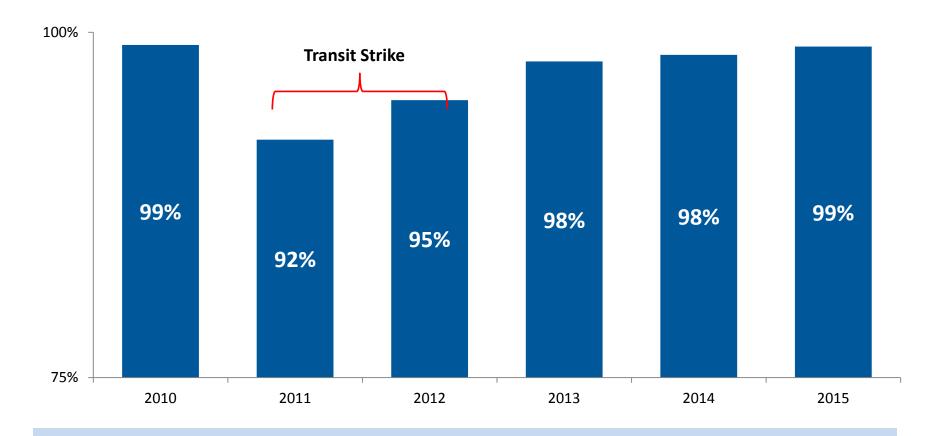
Net Operating Budget for 2016

| 2016 | 2017 | 2018 |
|------|------|------|
| 0.3% | 0.9% | 2.4% |

\$203M

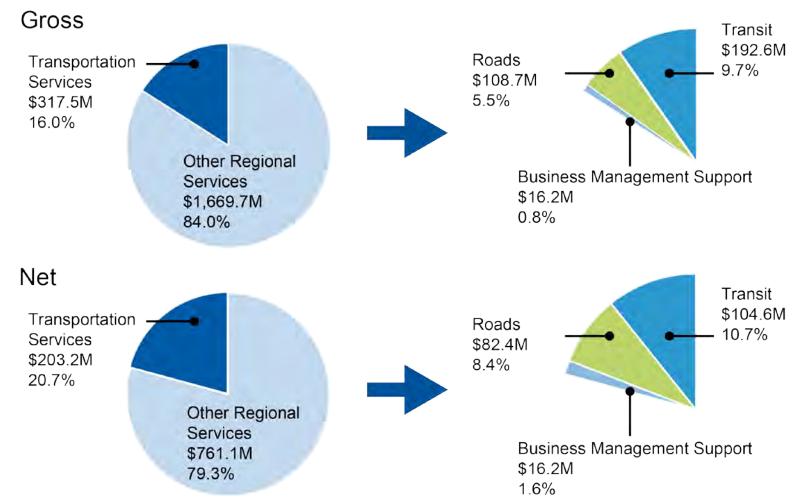


Operating Gross Expenses Trend



Maximized service levels within available budget

2016 Share of York Region Operating Budget

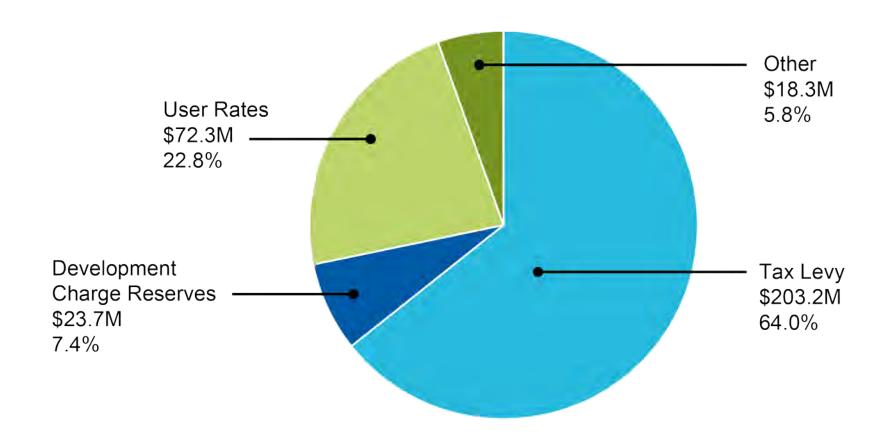


Operating Budget Summary

| (\$Million) | 2015 Approved | 2016 Proposed | 2017 Outlook | 2018 Outlook |
|--|------------------|------------------|-----------------|-----------------|
| Gross Expenditures | 311.0 | 317.5 | 327.1 | 342.2 |
| Non-Tax Revenues | 108.4 | 114.3 | 122.1 | 132.3 |
| Net Expenditures | 202.6 | 203.2 | 205.0 | 209.9 |
| Increase/(Decrease) (year over year) 2015 Approved Outlook (restated) | 8.2% | 0.3% 0.8% | 0.9% 0.9% | 2.4% 2.4% |
| Proposed Staffing Changes (Compared to Outlook) | - | - | - | - |

2016 Budget remains within the 2015 Approved Outlook

2016 Operating Budget Funding



Various funding sources contribute to the 2016 operating budget



Transit Capital (non-YRRTC)



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Roads Capital





Roads Capital



Roads Capital



2016 Capital Budget at a Glance

10-year Capital Plan

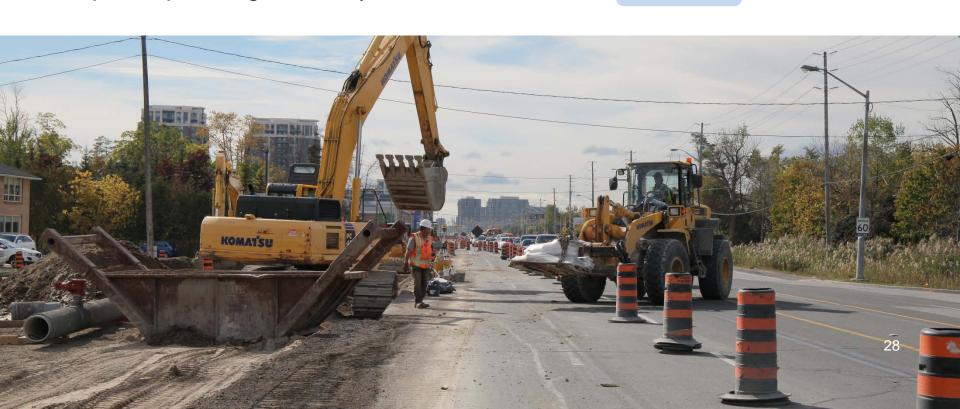
Capital Budget for 2016

Capital Spending Authority

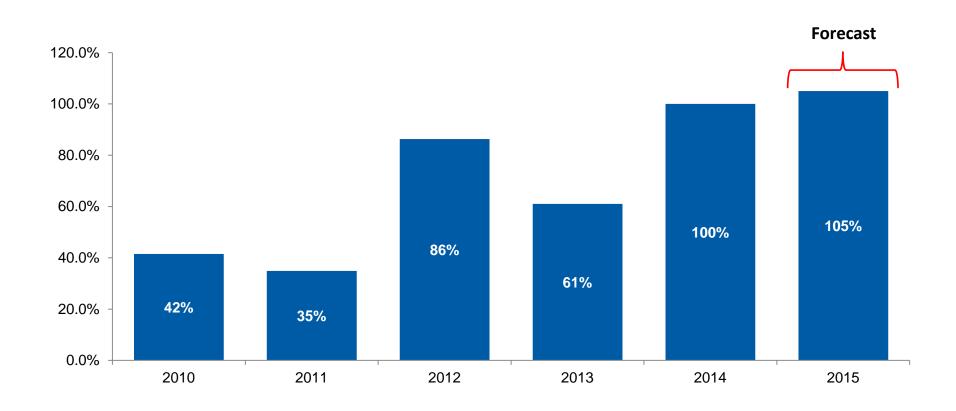
\$2.3B

\$213M

\$773M

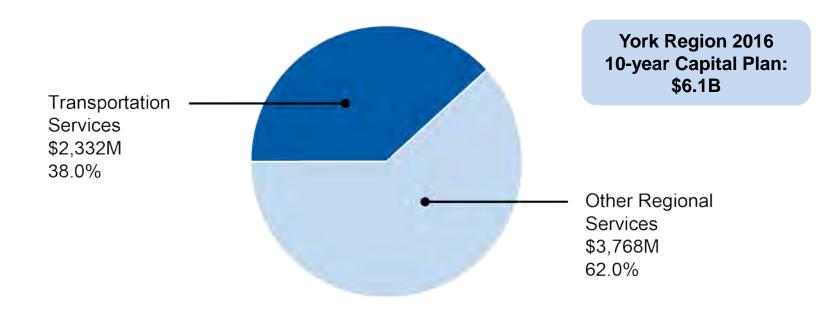


Capital Budget Delivery Trend



Strategic approach implemented to strengthen capital delivery capacity

York Region: 10-year Capital Plan

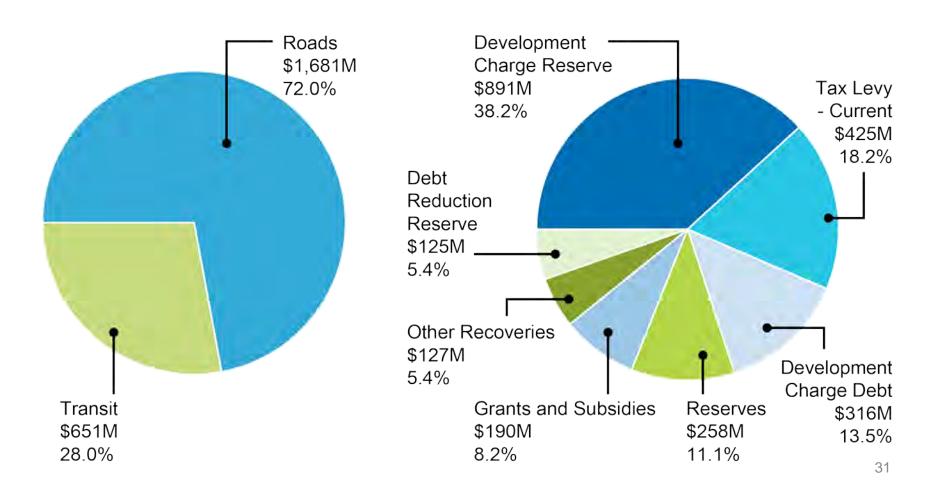


| Capital Budget | \$ Millions | | |
|---------------------------------|-------------|--|--|
| 2016 Capital | 213 | | |
| 10-year Capital Plan | 2,332 | | |
| 2016 Capital Spending Authority | 773 | | |

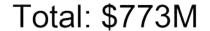
10-year Capital Plan Overview

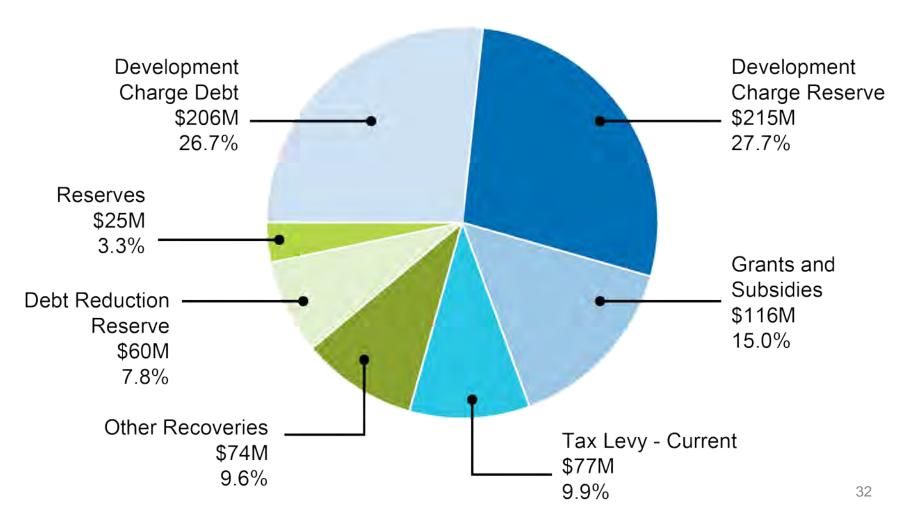
Expenditures \$2,332 Million

Funding Sources \$2,332 Million

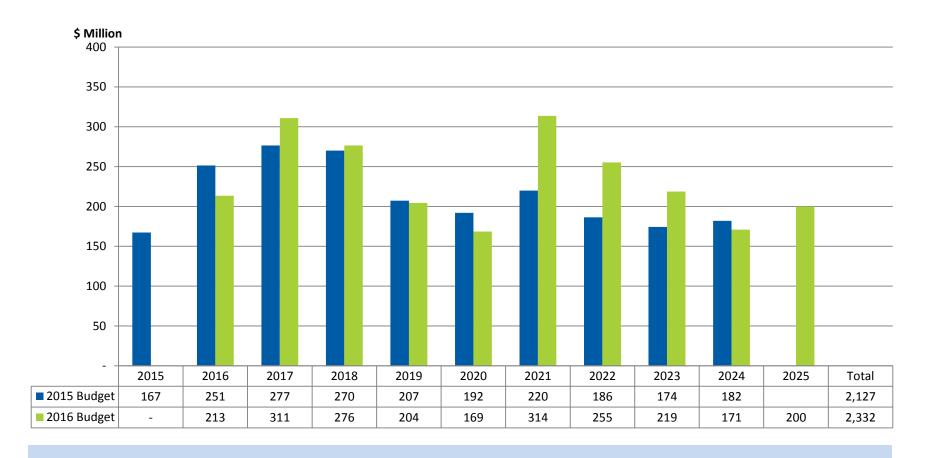


2016 CSA Capital Funding Sources



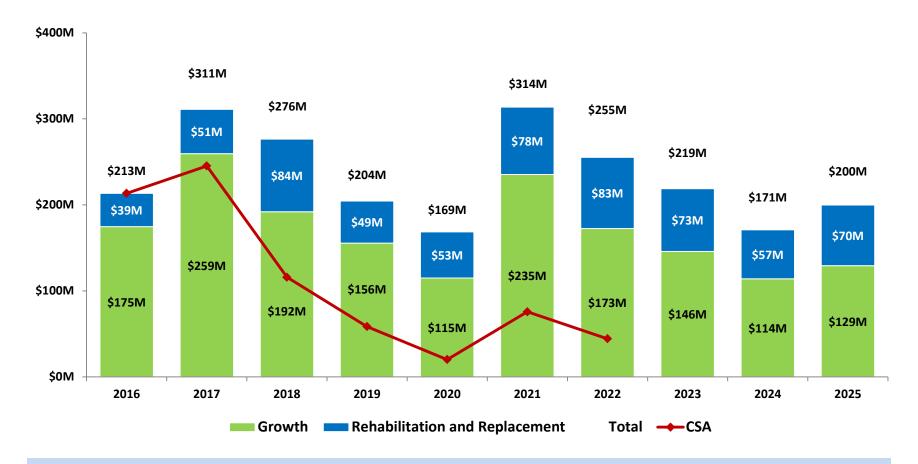


10-year Capital Plan 2015 vs. 2016



Over \$200M increased investment in the 10-year plan

10-year Capital Budget



More than 70% of the 2016 budget will be committed by the end of Q1

Transit: Major 10-year Capital Projects

| Program Description | Time Frame | Budget \$M |
|---|------------|------------|
| 108 Viva replacement buses | 2018-2025 | 115 |
| 195 Conventional replacement buses | 2017-2025 | 103 |
| Southeast garage | 2016-2022 | 99 |
| 111 Conventional expansion buses | 2016-2025 | 62 |
| 46 Viva expansion buses | 2016-2025 | 59 |
| 225 Conventional buses major refurbishing | 2016-2025 | 47 |
| Property acquisition for future South garage | 2021 | 27 |
| Major Mackenzie W. Terminal / E. Parking Facility | 2016-2019 | 19 |
| Bus Terminals, Loops and Stops Expansion | 2016-2025 | 16 |
| North garage | 2016-2017 | 12 |

YRT/Viva Capital projects focus on fleet and facilities

Roads: Major 10-year Capital Projects

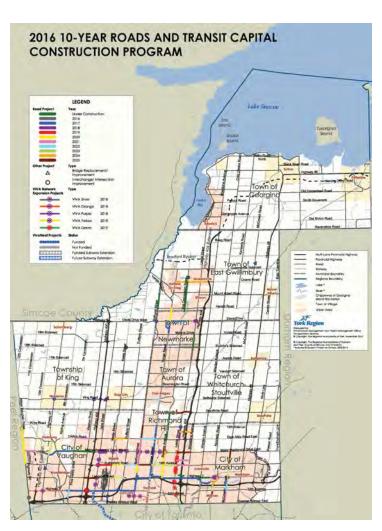
| Program Description | Construction | 2016-2025 Budget \$M | Total Project Cost \$M |
|---|--------------|-------------------------|---------------------------|
| Major Mackenzie Drive (Hwy 50 to Hwy 400) | 2015 to 2021 | 120 | 150 |
| Rutherford Road (Jane to Bathurst) | 2019 to 2023 | 75 | 77 |
| 16 th Avenue (Yonge to Woodbine) | 2021 to 2025 | 52 | 53 |
| Leslie Street and St John's Sideroad | 2016 to 2018 | 49 | 68 |
| Highway 404 mid-block crossing north of Hwy 7 and Northbound off-ramp | 2016 to 2018 | 45 | 52 |
| Highway 404 mid-block crossing north of 16th Ave | 2021 to 2022 | 42 | 43 |
| Bathurst Street (north of Hwy 7 to Elgin Mills) | 2020 to 2024 | 40 | 52 |
| McCowan Road (Steeles to 16th Ave) | 2021 to 2024 | 38 | 38 |
| Langstaff Road (Keele to Hwy 7) | 2023 to 2025 | 39 | 40 |
| Highway 404 mid-block crossing north of Elgin Mills | 2023 to 2025 | 38 | 38 |

Rehabilitation/Replacement annual budget of approximately \$25M will need to increase

Updated 10-year Capital Plan



Approved 2015



Proposed 2016

Roads: Advanced/Added Projects

| Program Description | Construction Advanced / Start Date | Years Advanced | 2016-2025 Budget \$M | Total Project Cost \$M | Budget dollars added |
|---|------------------------------------|-------------------|----------------------------|------------------------------|----------------------------|
| Major Mackenzie Drive – 4-6 lane widening (Hwy 50 to Pine Valley) | From beyond 2025 to 2015 | 10+ years | 102 | 127 | 20 |
| Mid Block Crossing – Hwy 404 north of Elgin Mills | 2024 to 2023 | 1 year | 38 | 38 | 11 |
| St John's Sideroad – Bayview to Woodbine | 2017 to 2016 | 1 year | 25 | 35 | 2 |
| Keele Street - Steeles to Hwy 407 (incl. bridge rehab) | 2018 to 2017 | 1 year | 24 | 27 | 8 |
| AODA requirements at intersections | Ongoing | New | 20 | 20 | 20 |
| Highway 404 northbound off-ramp extension at Hwy 7 | Starts 2015 | New | 15 | 16 | 15 |
| 3 bridge rehabilitation/replacements | Starts 2017 | New | 6 | 6 | 6 |
| Leslie Street and 19th Avenue (Intersection) | 2018 to 2017 | 1 year | 4 | 5 | 0 |
| Major MacKenzie Drive (Weston to Hwy 400) | 2017 to 2015 | 2 years | 4 | 4 | 0 |
| Stouffville Road – Yonge to Bayview | Starts 2025 | New | 3 | 9 | 0 |
| Major Mackenzie Drive – Leslie to Woodbine | Starts 2025 | New | 5 | 18 | 1 |
| McCowan Road – 16th Avenue to Major Mackenzie | Starts 2025 | New | 2 | 11 | 1 |
| Kennedy Road – Denison to 14th Avenue | Starts 2025 | New | 4 | 10 | 0 |

\$84M added to the 10-year capital plan based on Council approved direction

Roads: Deferred Projects

| Program Description | Construction Deferred | Years Deferred | 2016-2025 Budget \$M | Total Project Cost \$M | Deferred beyond 2025 |
|---|--------------------------|-------------------|----------------------------|------------------------------|----------------------------|
| Don Cousens Parkway - Major Mackenzie to Hwy 48 | from 2018 to 2026 | 8 years | 0 | 17 | 10 |
| Langstaff Road - Weston to Jane | from 2021 to 2025 | 4 years | 9 | 37 | 28 |
| Langstaff Road - Keele to Dufferin | from 2020 to 2023 | 3 years | 39 | 40 | 0 |
| Elgin Mills Road - Yonge to Bathurst | From 2019 to 2022 | 3 years | 15 | 15 | 0 |
| Carrville Road - Bathurst to Yonge | From 2023 to 2025 | 2 years | 7 | 18 | 11 |
| Yonge Street – Davis to Green Lane | From 2018 to 2020 | 2 years | 26 | 27 | 0 |
| Teston Road - Pine Valley to Weston | From 2019 to 2021 | 2 years | 14 | 23 | 8 |
| Bathurst Street – north of Hwy 7 to Rutherford | From 2019 to 2020 | 1 year | 12 | 18 | 0 |
| Bathurst Street - Rutherford to Elgin Mills | From 2020 to 2021 | 1 year | 28 | 34 | 0 |
| Bathurst Street - Elgin Mills to 19th Ave | From 2024 to 2025 | 1 year | 3 | 12 | 10 |
| Stouffville Road - Bayview to Hwy 404 | From 2024 to 2025 | 1 year | 3 | 13 | 9 |
| Viva Network Expansion Plan | From 2017 to 2018 | 1 year | 27 | 28 | 0 |

Emerging pressures required adjustments to the budget

Summary



2016 Budget at a Glance

10-year Capital Plan

\$2.3B

Capital Budget for 2016

\$213M

Capital Spending Authority

\$773M

Proposed Net Operating Budget Change

| 2016 | 2017 | 2018 |
|------|------|------|
| 0.3% | 0.9% | 2.4% |

Net Operating Budget for 2016

\$203M

2016 Budget Considerations

- Key project advancements
- Growing emphasis on asset management
- New Rapid Transit and road infrastructure
- Increased operating costs
- Mandatory/legislated obligations

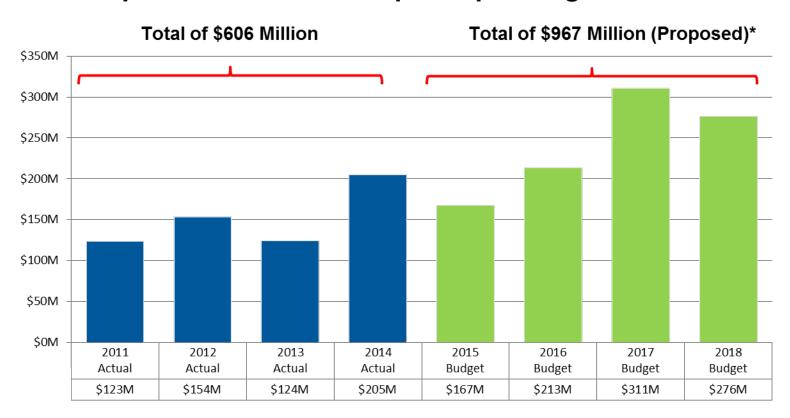
Pressures

- Spadina subway extension
- Development charge collections



Proposed Capital Delivery Comparison

Transportation Services Capital Spending 2011 - 2018



^{* 2015} Approved Total = \$965M

Budget Recommendation

- The Committee of the Whole recommends the budget as submitted for Transportation Services as follows:
 - a) The 2016 operating budget and the outlook for 2017 and 2018, as summarized in Attachment 1
 - b) Capital Spending Authority, as summarized in Attachment 2
- 2. That the recommended budget be consolidated by the Treasurer for consideration by Council on December 17, 2015