

Clause No. 12 in Report No. 6 of the Committee of the Whole was adopted, without amendment, by the Council of The Regional Municipality of York at its meeting held on March 27, 2014.

# 12 2014 PROPERTY TAX RATES

Committee of the Whole recommends adoption of the recommendations contained in the following report dated February 3, 2014 from the Commissioner of Finance:

#### 1. RECOMMENDATIONS

It is recommended that:

1. The broad property class tax rates for 2014 be established as follows:

| <b>Broad Property Class</b> | 2014 Tax Rates % |
|-----------------------------|------------------|
| Residential/Farm            | 0.416733         |
| Multi-Residential           | 0.416733         |
| Commercial                  | 0.465575         |
| Industrial                  | 0.546921         |
| Pipeline                    | 0.382978         |
| Farmland                    | 0.104183         |
| Managed Forests             | 0.104183         |

- 2. The local municipalities pay the final two instalments of the 2014 regional property tax levy on or before September 30, 2014 and December 15, 2014.
- 3. Council approve a bylaw to give effect to these recommendations.
- 4. The Regional Clerk circulate the report to the local municipalities.

### 2. PURPOSE

It is necessary to establish tax rates for the various property classes so that the tax levy component of the 2014 Regional Budget can be raised.

# 3. BACKGROUND

### A tax rate bylaw is required annually

Section 311(2) of the *Municipal Act, 2001* (the Act) requires that an upper-tier municipality pass a tax rating bylaw each year, unless otherwise specified by the Province, that sets out the tax rates for each property class that would raise sufficient revenues to meet its budgetary requirements.

### 4. ANALYSIS AND OPTIONS

# 2014 tax rates are determined by the approved budget requirements, assessment values and tax ratios

Regional tax rates are calculated based on the tax levy requirement divided by the weighted property assessment from all property classes.

The 2014 Budget approved by Regional Council on December 19, 2013 requires a property tax levy requirement of \$891,922,000.

Weighted property assessment is the assessment returned by the Municipal Property Assessment Corporation (MPAC) for 2014 and is weighted by Council-approved tax ratios for 2014. Table 1 summarizes the 2014 approved tax ratios and the 2014 proposed tax rates:

**Table 1**2014 Approved Tax Ratios and Proposed Tax Rates

| Property Class    | Approved<br>2014<br>Ratios | Proposed<br>2014 Tax<br>Rates % |
|-------------------|----------------------------|---------------------------------|
| Residential       | 1.0000                     | 0.416733                        |
| Multi-Residential | 1.0000                     | 0.416733                        |
| Commercial        | 1.1172                     | 0.465575                        |
| Industrial        | 1.3124                     | 0.546921                        |
| Pipelines         | 0.9190                     | 0.382978                        |
| Farmland          | 0.2500                     | 0.104183                        |
| Managed Forests   | 0.2500                     | 0.104183                        |

In addition, the Minister of Finance has prescribed that certain property subclasses will have discounted tax rates to ensure that the special nature of these properties is recognized. Table 2 is a list of the subclasses as defined by the Minister of Finance:

 Table 2

 Prescribed Subclass Discounts for Property Classes

| Applicable Property<br>Class                                     | Subclass                              | Discount  |
|--|---------------------------------------|---|
| Residential, Multi-<br>Residential, Commercial<br>and Industrial | Farmland<br>Awaiting<br>Development 1 | 75% of the residential tax rate                           |
| Commercial and Industrial  | Excess Land                           | 30% of the commercial rate and 35% of the industrial rate |
| Commercial and Industrial  | Vacant Land                           | 30% of the commercial rate and 35% of the industrial rate |

Table 32014 Proposed Regional Revenues and Tax Rates by Class for Illustration

| Property Assessment Class and                | 2014 Regional Revenue Generated | 2014 Tax Rates |
|--|---------------------------------|----------------|
| Subclass                                     | (\$)                            | (%)            |
| Residential                                  | 714,967,518                     | 0.416733       |
| Residential Taxable (Shared as PIL)          | 47,189                          | 0.416733       |
| Residential Taxable (Upper Tier & Edu. only) | 2,726                           | 0.416733       |
| Residential – FAD Phase 1                    | 18,856                          | 0.104183       |
| Multi-Residential                            | 8,348,919                       | 0.416733       |
| Commercial Occupied                          | 74,947,839                      | 0.465575       |
| Commercial Excess Land                       | 1,672,285                       | 0.325902       |
| Commercial Vacant Land                       | 3,130,913                       | 0.325902       |
| Commercial – FAD Phase 1                     | 39,378                          | 0.104183       |
| Commercial (previous Ontario Hydro)          | 135,078                         | 0.465575       |
| Commercial Vacant (Shared as PIL)            | 23,567                          | 0.325902       |
| Commercial Excess Land (Shared as PIL)       | 1,871                           | 0.325902       |
| Office Building                              | 9,964,827                       | 0.465575       |
| Office Building Vacant Units and Excess      | 113,630                         | 0.325902       |
| Shopping Centre                              | 22,130,972                      | 0.465575       |
| Shopping Centre Vacant Units and Excess      | 110,088                         | 0.325902       |
| Commercial Occupied (New Construction)       | 9,017,109                       | 0.465575       |
| Commercial Excess Land (New Construction)    | 291,327                         | 0.325902       |
| Office Building (New Construction)           | 1,046,395                       | 0.465575       |
| Office Building Excess (New Construction)    | 40,041                          | 0.325902       |
| Shopping Centre (New Construction)           | 2,755,198                       | 0.465575       |
| Shopping Centre Excess (New Construction)    | 56,239                          | 0.325902       |
| Parking Lot (Full)                           | 206,590                         | 0.465575       |
| Industrial Occupied                          | 24,881,353                      | 0.546921       |
| Industrial Excess Land                       | 212,748                         | 0.355499       |
| Industrial Vacant Land                       | 3,575,495                       | 0.355499       |

| Industrial FAD Phase 1                     | 58,278      | 0.104183 |
|--|-------------|----------|
| Industrial (previous Ontario Hydro)        | 334,174     | 0.546921 |
| Industrial Vacant Land (Shared as PIL)     | 649         | 0.355499 |
| Industrial (previous Ontario Hydro) Excess | 96,570      | 0.355499 |
| Industrial Occupied (New Construction)     | 954,802     | 0.546921 |
| Industrial Excess Land (New Construction)  | 17,235      | 0.355499 |
| Large Industrial (New Construction)        | 86,878      | 0.546921 |
| Large Industrial                           | 5,946,119   | 0.546921 |
| Large Industrial Vacant Units and Excess   | 74,715      | 0.355499 |
| Pipeline                                   | 990,703     | 0.382978 |
| Farmland                                   | 1,356,839   | 0.104183 |
| Managed Forest                             | 45,828      | 0.104183 |
| Railway Right-Of-Way                       | 589,636     | *        |
| Utility Transmission                       | 1,081,325   | *        |
| Sub-Total                                  | 889,371,900 |          |
| Payments-in-Lieu                           | 2,550,100   | N/A      |
| Total 2014 Regional Tax Requirement        | 891,922,000 |          |

<sup>\*</sup> Tax rates for linear properties have been prescribed by the Minister of Finance (Railways: \$611.33 per acre and Utilities: \$834.02 per acre)

Table 3 shows the distribution of Regional revenues by the various property classes and subclasses. The table includes linear properties for which the Province has prescribed a charge per acre. It also includes payments-in-lieu, which are payments made to compensate a municipality for some or all of the tax revenues that are foregone from tax-exempt properties. The most common payments-in-lieu in York Region are for federally-owned properties such as Canada Post, municipal utilities and crown corporations.

### **Link to Key Council-approved Plans**

By collecting the 2014 final tax levy, the Region is able to maintain continuity of operations and the delivery of programs and services that are deemed a priority in the 2011 to 2015 Strategic Plan.

### 5. FINANCIAL IMPLICATIONS

Table 4 shows the historical relationship between the increases in average residential assessment in York Region and declining tax rates for the residential broad class. In all cases, the tax rates decrease because the value of the assessment base of the property class increased more than the property tax funding requirement.

Table 4Comparison of Residential Assessment to Residential Tax Rates

|      | Average Single-Family<br>Detached Assessment | Tax Rates % |
|------|--|-------------|
| 2009 | 449,000                                      | 0.500083    |
| 2010 | 471,000                                      | 0.477021    |
| 2011 | 493,000                                      | 0.463520    |
| 2012 | 516,000                                      | 0.452889    |
| 2013 | 553,000                                      | 0.434762    |
| 2014 | 591,000                                      | 0.416733    |

# 6. LOCAL MUNICIPAL IMPACT

Subsection 311(11) of the Act requires that an upper-tier tax rating bylaw estimate the amount of upper-tier tax revenue to be raised in each of the local municipalities. The estimate is shown in Table 5.

**Table 5**2014 Regional Tax Revenue to be Raised by Local Municipalities

| Municipality           | 2013 Tax<br>Requirement<br>(\$) | 2013<br>Share<br>(%) | 2014 Tax<br>Requirement<br>(\$) | 2014<br>Share<br>(%) |
|------------------------|---------------------------------|----------------------|---------------------------------|----------------------|
| Aurora                 | 40,570,716                      | 4.73                 | 41,604,960                      | 4.68                 |
| East Gwillimbury       | 16,475,023                      | 1.92                 | 17,104,545                      | 1.92                 |
| Georgina               | 23,150,449                      | 2.70                 | 23,275,328                      | 2.62                 |
| King                   | 22,115,366                      | 2.58                 | 23,675,094                      | 2.66                 |
| Markham                | 240,541,870                     | 28.02                | 250,840,670                     | 28.20                |
| Newmarket              | 51,824,092                      | 6.04                 | 53,298,955                      | 5.99                 |
| Richmond Hill          | 151,220,088                     | 17.62                | 157,030,870                     | 17.66                |
| Vaughan                | 279,726,508                     | 32.58                | 288,384,528                     | 32.43                |
| Whitchurch-Stouffville | 32,827,888                      | 3.81                 | 34,156,950                      | 3.84                 |
| Sub-Total              | 858,452,000                     | 100.00               | 889,371,900                     | 100.00               |
| Payments-in-Lieu _     | 2,500,000                       | _                    | 2,550,100                       |                      |
| Total Tax Requirement  | 860,952,000                     |                      | 891,922,000                     |                      |

The Municipal Act permits upper-tiers to collect their portion of the property tax payments from local municipalities on or before specified dates

Subsection 311(12) of the Act provides that an upper-tier rating bylaw may require specified portions of the estimated taxes to be paid by the local municipalities on or before specified dates. At its meeting of January 23, 2014, Council adopted the interim levy payment dates of April 30, 2014 and June 30, 2014. It is recommended that the Regional Treasurer request that the remaining two instalments for the property tax levy estimate be paid on or before September 30, 2014 and December 15, 2014.

### 7. CONCLUSION

The proposed 2014 tax rates will raise the property tax levy requirement that was approved by Council on December 19, 2013. As well, the report provides the dates for the remittance of the remaining instalment payments from local municipalities.

For more information on this report, please contact Edward Hankins, Director, Treasury Office, at Ext. 71644.

The Senior Management Group has reviewed this report.

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