

FOR INQUIRIES: PLEASE QUOTE ITEM & REPORT NO.

December 11, 2013

Mr. Denis Kelly, Regional Clerk The Regional Municipality of York 17250 Yonge Street, Box 147 Newmarket, ON L3Y 6Z1

Dear Mr. Kelly:

RE: **COUNCIL COMPOSITION - REGIONAL MUNICIPALITY OF YORK**

Attached for your information is Item 4, Report No. 16, of the Finance and Administration Committee regarding the above-noted matter which was adopted, as amended, by the Council of the City of Vaughan at its meeting of December 10, 2013.

Sincerely,

Jeffrey A. Abrams City/Clerk

Attachment:

Extract

Attachment 1: Representation by Population Analysis - Local Municipalities Over

Represented on York Region Council

Representation by Population Analysis - Local Municipalities Neutrally/Under Attachment 2:

Represented on York Region Council

JAA/as

EXTRACT FROM COUNCIL MEETING MINUTES OF DECEMBER 10, 2013

Item 4, Report No. 16, of the Finance and Administration Committee, which was adopted, as amended, by the Council of the City of Vaughan on December 10, 2013, as follows:

By approving the following:

- 1) That consideration of this matter be deferred to the next term of Council and that an opportunity be provided at that time for community input; and
- That Communication C15 from the City Clerk, dated December 10, 2013, be received.

4 COUNCIL COMPOSITION – REGIONAL MUNICIPALITY OF YORK

The Finance and Administration Committee recommends that consideration of this matter be deferred to the Council meeting of December 10, 2013.

Recommendation

The Interim City Manager recommends:

- That City Council consider providing consent to the adoption of a by-law by Regional Council changing the composition and size of Regional Council to increase the number of members from The Corporation of the City of Vaughan from four to five;
- That in the event that Council supports an additional City of Vaughan member on Regional Council, the City Clerk be requested to forward the City's consent to the Regional Clerk; and
- 3. That in the event the necessary consents are obtained and a by-law is passed by Regional Council to add an additional City of Vaughan member on Regional Council, that City Council enact a by-law to increase its size accordingly, and that the 2014-2017 Draft Operating Budget and Plan be amended to reflect the projected financial impact.

Contribution to Sustainability

Increasing the number of representatives from Vaughan on Regional Council more fairly aligns the City's representation with population distribution and growth in York Region.

Economic Impact

Increasing Vaughan's representation on Regional Council will also increase the size of Vaughan Council by one member, commencing December 1, 2014. The annual cost to the City of Vaughan of one Regional Councillor is approximately \$294,000 for salaries (Member and support staff), benefits, and discretionary expenses. Only minor additional one-time costs will be required (i.e. configuring the Council chamber system) since one vacant office is available on the Council floor. In addition, an adjustment to the Council Corporate budget in the amount of approximately \$2,000 would be required in future years for miscellaneous expenses; such as office supplies.

Communications Plan

The Regional Clerk will be publishing notice of Regional Council's intention to pass the necessary by-law at a public meeting of Regional Council scheduled for December 19, 2013. Should the by-law be adopted and the necessary consent received by a majority of York Region's local municipalities, representing a majority of the Region's electors, the additional Council office will form part of the City Clerk's communications to the public in preparation for the 2014 general municipal and school board elections.

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In addition, a media advisory will also be issued by the City's Corporate Communications Department.

Purpose

The purpose of this report is to enable Council to consider providing consent to the adoption of a by-law by Regional Council changing the composition and size of Regional Council to increase the number of members from The Corporation of the City of Vaughan from four to five, subject to comments from the public that may arise at this Finance and Administration meeting and consideration of the financial implications. Should the necessary consents be obtained by Regional Council and a by-law to change its composition be enacted, this report also authorizes the enactment of a by-law by City Council to increase its size for that purpose. Once Regional Council passes its by-law on December 19, 2013, a special meeting of City Council will be required on or about December 19, 2013 to consider that by-law.

Background - Analysis and Options

At its special meeting of October 24, 2013 Regional Council formally received notification from the Province of Ontario that Ontario Regulation 279/13 had been passed which permits York Region to exercise its powers under section 218 of the *Municipal Act* to change the size of its Council by increasing the number of members from Vaughan from four to five. The Regional Clerk was instructed to forward the material in support of Council's decision to the local municipalities in York Region with the request that they provide their consent to the necessary bylaw by December 18, 2013.

Implementation of the change in size and composition requires a triple majority.

Section 219 of the *Municipal Act* states that a York Region by-law to change its composition is invalid unless it receives what is referred to as a triple majority;

- a majority of the votes on Regional Council are cast in its favour;
- a majority of the councils of the local municipalities in York Region pass resolutions consenting to the by-law; and
- the total number of electors in the local municipalities that have passed the consenting resolutions, form a majority of all the electors in the upper-tier municipality.

If the triple majority is achieved prior to January 1, 2014, the change will take effect for the 2014 general municipal election.

The current composition of Regional Council does not fairly represent Vaughan's share of York Region's population.

Regional Council is comprised of 21 members consisting of the Regional Chair and 20 members elected to York Region's nine local municipalities. The Mayor of the City of Vaughan, and three Local and Regional Councillors, comprise Vaughan's four current members on Regional Council.

The Region's Chief Administrative Officer, in reporting to Regional Council in this matter has noted that as of 2011, the regional structure was based on a distribution of members and population that resulted in Vaughan having 20% of the voting power on Regional Council despite having 28% of the population.

Attachments 1 and 2 reflect the distribution of voting power on Regional Council as compared to the respective populations of York Region's constituent local municipalities. For ease of reference, Attachment 1 shows the comparison amongst the five municipalities which are overrepresented (having a greater number of votes on Council than percentage population).

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Attachment 2 reflects the comparison amongst the four municipalities which are either neutrally affected or under-represented on the basis of that comparison. In both attachments the 2011 and 2014 populations are compared to York Region's overall populations of 1,073,158 and 1,149,323 (projected) respectively, as calculated by York Region staff. York's population per elected Member in 2011 was 53,658. For the 2014 projected population, York's population per elected Member would be 57,466 under the status quo and 54,730 with the proposed additional member from Vaughan.

Table 1 below summarizes the comparison were the proposed change implemented with the 2014 election. The impact on the City of Vaughan were the change not implemented is also reflected:

Table 1:

2014 – Representation by Population								
	Number of Elected Members	Percentage of Elected Members	Percentage of Population	Representation: Over/Under				
Aurora	1	5%	5%	Neutral				
East Gwillimbury	1	5%	3%	Over				
Georgina	2	9%	4%	Over				
King	1	5%	2%	Over				
Markham	5	24%	28%	Under				
Newmarket	2	9%	8%	Over				
Richmond Hill	3	14%	18%	Under				
Whitchurch- Stouffville	1	5%	4%	Over				
Vaughan (status quo)	4	20%	28%	Under				
Vaughan (proposed)	5	24%	28%	Under				

Source: Report No. 2 of the Chief Administrative Officer [Region of York], adopted by Regional Council on October 18, 2012

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Relationship to Vaughan Vision 2020/Strategic Plan

This report is consistent with the priorities previously set by Council as set out in Vaughan Vision 2020, particularly,

Staff Excellence: Demonstrate Effective Leadership

Regional Implications

Implementation of the proposed change in composition supports the reduction of a significant disparity in the representativeness of elected officials on York Region Council as compared to the population of their local municipalities.

Conclusion

This report responds to the request from York Region to consider providing consent to the adoption of a by-law which will increase representation from Vaughan from four to five members on Regional Council. Since implementation of the change in time for the 2014 election can only occur if a triple majority is obtained (a majority vote of York Council coupled with the consent of a majority of local municipalities representing a majority of York Region's electors), Council's expeditious consideration of this matter is required.

Attachments

Attachment 1: Representation by Population Analysis – Local Municipalities Over Represented on York Region Council

Attachment 2: Representation by Population Analysis – Local Municipalities Neutrally/Under Represented on York Region Council

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Report prepared by:

Jeffrey A. Abrams, City Clerk Barbara Cribbett, Interim City Manager

(A copy of the attachments referred to in the foregoing have been forwarded to each Member of Council and a copy thereof is also on file in the office of the City Clerk.)

Attachment 1

Representation by Population Analysis Local Municipalities Over Represented on York Region Council East Gwillimbury Georgina King Newmarket Whitchurch-Stouffville 2 1 2 **Elected Members** 1 1 2011 Population 23,727 46,505 21,439 84,639 38,979 2014 Projected Population 30,311 50,282 24,776 87,076 45,232 23,253 23,727 21,439 42,320 2011 Population Per Elected Member 38,979 2014 Population Per Elected Member 30,311 25,141 24,776 43,538 45,232 2011 Percentage of Population 2% 4% 2% 8% 4% (rounded) 2011 Percentage of Elected Members 5% 10% 5% 10% 5% (rounded) 2014 Percentage of Population 3% 4% 2% 8% 4% (rounded) 2014 Percentage of Elected Members 5% 9% 5% 9% 5% (rounded) Representation Over/Under Over Over Over Over Over

Attachment 2

Representation by Population Analysis Local Municipalities Neutrally/Under Represented on York Region Council

	Aurora	Markham	Richmond Hill	Vaughan (status quo)	Vaughan (proposed)
Elected Members	1	5	3	4	5
2011 Population	55,626	312,135	189,551	300,557	300,557
2014 Projected Population	60,470	327,534	205,960	317,683	317,683
2011 Population Per Elected Member	55,626	62,427	63,184	75,139	60,111
2014 Population Per Elected Member	60,470	65,507	68,653	79,421	63,537
2011 Percentage of Population (rounded)	5%	29%	18%	28%	28%
2011 Percentage of Elected Members (rounded)	5%	25%	15%	20%	20%
2014 Percentage of Population (rounded)	5%	28%	18%	28%	28%
2014 Percentage of Elected Members (rounded)	5%	24%	14%	20%	24%
Representation Over/Under	Neutral	Under	Under	Under	Under